In the 1920's, some states legislatively recognized that they had an oversight responsibility for private correspondence schools. It wasn't until the late 1930's that states also legislatively recognized their responsibilities to regulate the activities of private vocational schools. This need was brought into sharp focus by the abuses of some school operators taking unfair advantage of persons who, because of unemployment during the depression, sought retraining for different jobs or wives seeking marketable skills to supplement reduced family incomes. In the beginning only a very limited number of states adopted such regulatory control.

With the enactment of the Veterans Readjustment Act after World War II, the G.I. Bill, there was a great influx of veterans attending private schools. The abuses that occurred during the late 1940's and the 1950's spurred additional states to enact state legislation to provide statutory authority to regulate all such schools, not just those regulated by provisions of the G.I. Bill for the training of veterans. By 1959, twenty states had laws regulating all or some types of private vocational schools. Some of these states' statutes were patterned after Section 1654 of Chapter 33 of Public Law 85-857, the G.I. Bill.

During annual meetings of the National Association of State Approving Agencies, those state officials performing private school licensing also held informal discussions relating to the administration of state private school statutes. In 1955, they met separately at the Blackstone Hotel in Chicago to form an association of state officials charged with administering state private school laws. This meeting, while fruitful in terms of discussion content, was a failure in terms of the number of states represented. Efforts to provide a forum to discuss mutual problems in such an association were abandoned. As additional states enacted legislation, the informal discussions among state officials with the dual responsibilities for private school laws and the G.I. Bill began to attract state officials with responsibilities only for the administration of state private school laws.
Organizational Meeting

A founding meeting was called to be held on Saturday, March 11, 1972, at the Menger Hamilton Hotel in Washington, D. C. All state agencies known to be administering state private school laws were advised. Twenty-one state officials were present. A draft constitution and by-laws, prepared in advance of the meeting, was discussed, restructured, amended and adopted. Officers were elected and the first annual meeting was scheduled for Portland, Oregon, June 21 and 22, 1972, at the Sheraton Inn.

The following officers were elected at the organization's meeting, February, 1972: President, John Leslie, New York; Vice-President, Arthur Feldman, New Hampshire; and Secretary-Treasurer, Frank Albanese, Ohio. The Regional Vice-Presidents elected were: Sterling Provost, Utah; E. R. Jeffers, Oklahoma; Joseph Clark, Indiana; James Manning, Virginia; and Charles Conlon, Maryland.

The vehicle for inter-state communication was in place, the dialog was underway and the states could begin to be heard collectively.

The next annual meeting was scheduled for April 26-28, 1973, at Chicago at the O'Hare Inn, a central location to provide better accessibility to both eastern and western state representatives.

The following officers were elected at the April, 1973, meeting: President, Joseph Clark, Indiana; Vice-President, James Manning, Virginia; and Secretary-Treasurer, Frank Albanese, Ohio. The Regional Vice-Presidents elected were: Harold Shoberg, Arizona; E. R. Jeffers, Oklahoma; Thomas Pekras, Illinois; Joseph Pendergrass, South Carolina; and Arthur Feldman, New Hampshire.

John Leslie
President 1972-73

CHAPTER II

During the period of July 1, 1973, to July 1, 1975, NASASPS engaged in a program of deep involvement with various federal, state, and educational organizations. Primarily, NASASPS worked with the Education Commission of the States, the Federal Trade Commission, the United States Office of Education, particularly the AIES staff under the direction of John Proffitt, and the Veterans Administration. In addition, involvements were maintained with the Institute of Educational Leadership, the National Association of State Approval Agencies, COPA (formerly NGA and FRACHE) and staff members of the House Committee on Government Operations, Education and the Senate Committee on Veterans Affairs. Particularly from July of 1974 until March of 1975 was the association involvement the greatest.
The 1974 Third Annual Conference of NASASPS was held in Chicago, April 25-27. The officers elected at that meeting were: President, Joseph Clark, Indiana; Vice-President, James Manning, Virginia; and Secretary-Treasurer, Frank Albanese, Ohio. The Regional Vice-Presidents elected were: Harold Shoebrook, Arizona; E. R. Jeffers, Oklahoma; Thomas Pekras, Illinois; William O'Brien, Rhode Island; and E. Cooper Stephens, Alabama.

In 1973, NASASPS began a coordinated effort to advance the tripartite theory of cooperation and coordination. In so doing, efforts were made to establish a smooth working relationship with the FTC. To this end NASASPS published a resolution calling for better FTC-State cooperation. (The result of that resolution indicated that not only was cooperation loose, but communications were equally poor.)

When the proposed TTR 438.2 of the FTC became known, the association huddled together to fight what it considered to be an arbitrary action. To this end, meetings were held in various regions and the association officers who testified before the FTC hearings used practically the same text in order to present a unified format.

In early 1974, a visit was made to both FTC headquarters in Washington, D.C., and the White House, by the president and chief counsel of NASASPS to further discuss the tripartite and the TTR 438.2 with FTC officials and the President's staff assistant for education.

In the summer and fall of 1974, testimony was given on behalf of NASASPS before the House Committee on Government Operations and Education. Written testimony was submitted, by request, to both the Pell Committee on Education and Senator Hartke's Committee on Veterans Affairs.

In a like manner, NASASPS was represented at various planning conferences for the ECS, AIES, and the Institute of Educational Leadership. From these associations, the name NASASPS began to grow in stature as a national association representing the states and their concern with such issues as consumer protection in education, proprietary education and abuses, and the problems attendant to accreditation and institutional eligibility. In two instances concerning published reports in major hearings held by Congress and OE, it was noted that NASASPS was an organization to be closely worked with by the Congress and OE.

NASASPS's name began to appear in the national media and the president was contacted by Newsweek, Rolling Stone, and NBC-TV for possible stories in which the role of NASASPS would be included. NASASPS was mentioned in some but not all.

Every national conference of NMTTS, NHSC, AICS was attended by the president, who spoke for and represented the association.
Internally, almost every NASASPS region held annual conferences. The largest region, the North Central Region, held conferences in Columbus, Ohio, and Detroit, Michigan. The national conference was held in Chicago, Illinois, during 1973-1975. Other regional meetings were held in Oklahoma, Alabama, New York, and Connecticut.

In January of 1975, the association issued its first white paper. A research brief dealing with state oversight mechanism concerned with proprietary oversight. Widely distributed, it has been used by many other organizations. In addition, white papers were prepared on FISL abuses, agent applications and such other matters that were expressed as concerns by the association memberships. Also, in 1975, work was started by Dr. John Leslie, the first NASASPS president (1972-1973), to study the feasibility of a student refund insurance policy (TRIP). This and other important concerns were being explored by various special committees.

Finally at the May, 1975, annual conference of NASASPS two new awards were instituted. Each award was to be given as needed. In other words, these awards would not be issued each year though they could be. One award was to honor an outstanding educator from within the membership of NASASPS. The first surprise recipient of this Citation of Merit was Frank Albanese of Ohio. The second award is open to an outstanding individual from either state government, the federal government, or the accrediting organizations, who is concerned with the area of education with which NASASPS is concerned.

The 1975 Fourth Annual Conference of NASASPS was held in Chicago, May 7-10. The officers elected at that meeting were: President, James Manning, Virginia; Vice-President, Thomas Pakras, Illinois; and Secretary-Treasurer, Frank Albanese, Ohio. The Regional Vice-Presidents elected were: Harold Shoberg, Arizona; E. R. Jeffers, Oklahoma; Pamela Johnson, Indiana; Henry Wright, Alabama; and William O'Brien, Rhode Island.

During the term of my presidency, I was fortunate to see the NASASPS concept, as envisioned by the charter members in Washington, D.C., in 1972, grow and become a viable entity. This was done by and through the activities of the dedicated membership.

Joseph A. Clark
President 1973-75

CHAPTER III

The 1975 annual meeting of the association was held in Chicago, May 7-10, 1975. At that meeting, several position papers were adopted by the membership. These papers dealt with: Institutional Eligibility, Tuition Refund Indemnity Plan, Financial Stability of Schools, and Federally Insured Student Loan Abuses. In the weeks following the meeting, these papers were printed and distributed to all appropriate persons.
During 1975-76, the Association published three newsletters.

The contacts made and the meetings with national organizations and federal agencies began during 1973-75 were continued and the association continued to enjoy a good relationship with these groups.

The Institute for Educational Leadership of the George Washington University has become interested in the role of the states in the licensing of private post-secondary institutions, the federal educational agencies, and the private accrediting groups. The Institute was interested in studying the role of each and their relationship to each other.

In June of 1975, the Postsecondary Education Convention Authority of the Institute for Educational Leadership convened a meeting at Airlie, Virginia, of state officials responsible for the licensing of private degree-granting institutions. Several NASAPS members were in attendance. This meeting led to the convening of a retreat at Belmont, Maryland, January, 1976, to discuss the roles of the triad and what further action was appropriate for the state licensing agencies. Both the president and past-president of the association were asked to attend. It was decided by this group that a summer workshop for all state licensing officials would be helpful. This workshop would include state officials responsible for the licensing of private non-degree granting institutions, state officials responsible for the licensing of private degree granting institutions, and state officials responsible for approving educational programs for veterans. This workshop, with the help of the Education Commission of the States and the Kellog Foundation, was to be held July 18-23, 1976, in Colorado. The president of this association was a member of the workshop planning committee.

During this year, a special committee drafted a resolution supporting the Model Legislation developed by the Education Commission of the States. This resolution was approved by the membership via mail voting.

An important issue before the association during 1974-76 was the proposed Federal Trade Commission Trade Rule. During 1975-76, there were several members, including the president and the past-president, who appeared before the FTC hearings to speak in opposition to the rule in the form that it was announced.

The regulations of the several states governing the licensing of educational recruiters have presented a complex and confusing situation to the schools, especially schools that recruit from several states. In an effort to compile this information into a concise organized publication, and, at the same time, enhance our public relations image, the president developed and arranged for the printing and distribution of a "Guide for Educational Recruiters."

The Association was represented by the president at and who in some cases participated on the programs of the: Annual Meeting of the Association of Independent Colleges and Schools, Annual Meeting of the National Home Study Council, Annual Meeting of the National Association of Trade and Technical
Schools, North Eastern Regional Meeting of NASASPS, North Central Regional Meeting of NASASPS, Accreditation and Institutional Eligibility Staff Meeting of the U.S.O.E., and the Spring Meeting of the National Association of State Approval Agencies.

The Sixth Annual Meeting of the Association was held May 23-27, 1976, at the Adams Hotel in Phoenix. The officers elected at that meeting were: President, James R. Manning, Virginia; Vice-President, Thomas Pakras, Illinois; and Secretary-Treasurer, Deborah Louison, South Dakota. The Regional Vice-Presidents elected were: Harold Shoberg, Arizona; Robert E. Rhodes, New Mexico; Douglas Larson, Minnesota; Alan R. Cullum, Tennessee; and William O'Brien, Rhode Island.

At the 1976 Meeting, the Association's Constitution was rewritten and adopted to become effective May 1, 1977. Several committees were appointed. One committee was appointed to rewrite the purposes and to develop objectives for the Association. Another committee was to develop a paper on problems relating to agents and to develop strategies for reducing these problems. Another committee was to develop a model guide for advertising. Another committee was given the assignment of developing a model refund policy.

During the 1976 Annual Meeting, the Awards Committee presented to John Keller, former General Counsel, a Certificate of Appreciation for his many years of work and dedication to the association. Also, a special award was presented to Jack Leslie. As a result of his being relieved of his position in New York, the Association presented him with the "Shaft Award."

During 1975-76, the Association's officers played a very specific role in the promotion and development of the "Keystone Conference." This was the first national conference ever to convene together the state private schools regulatory officials, the state approving agency officials, and the state regulatory officials for private degree-granting institutions.

In August of 1976, the Association was called on by Senator Vance Hartke to comment on a proposed amendment to be cited as the "Veterans Education and Employment Act of 1976." With the help of several NASASPS's members, a statement was developed and communicated to the Senator.

Again that same month, the Association was called upon to respond to an announcement by the Department of Transportation of the proposed rule-making activities concerning truck driver training schools. A lengthy response was developed and communicated to the director of that department stating our concern and objections to the proposed federal regulation of schools, a state responsibility.

During 1976-77, the Association has continued to keep the lines of communication opened between other associations, the federal agencies, and other groups interested in or concerned with the private educational sector.
In March of 1977, the president, with the assistance of the state officials present at the North Central Regional Meeting, drafted and submitted to the F.T.C. a letter dealing with the revised proposed Vocational Trade School Rule. This letter was misunderstood and improperly interpreted causing such a reaction that the membership at the 1977 Annual Meeting drafted and submitted a letter to the F.T.C. emphatically denouncing the original letter and reaffirming the Association's position in opposition to the proposed trade rule.

The Seventh Annual Meeting of the Association was held at the Motor House in Colonial Williamsburg, Virginia, May 23-26, 1977. The officers elected at that meeting were: President, Merlin Anderson, Nevada; Vice-President, William O'Brien, Rhode Island; Secretary, Earl Edwards, Florida; Treasurer, Harold Shoerberg, Arizona; and Parliamentarian, Robert Rhodes, New Mexico. The five Regional Vice-Presidents elected were: Western Region, John Peterson, California; South Central Region, Ernest Ashley, Colorado; North Central Region, Roy McDermott, Illinois; South Eastern Region, Alan Cullum, Tennessee; and North Eastern Region, John Peifer, Pennsylvania.

The Association, during this meeting, adopted a statement describing the role and responsibilities of the state regulatory agency for the authorizing of private vocational schools.

This year the Awards Committee presented the second "Shaft Award" to Joe Clark for having experienced an unfortunate situation in Indiana.

The membership report for 1976-77 showed 41 paid members of the Association.

The Association, through the efforts of its members and officers, is continuing to maintain a good relationship with other state agencies and federal agencies and with the accreditation community. The continuance of the promotion of the "triad" concept is being encouraged by the Association.

James R. Manning
President 1975-77

CHAPTER IV

Although the official term of Office for the President of NASASPS does not begin until July 1, the association was represented by the President on the program of the 29th annual Conference of the National Association of State Approving Agencies held in Boston, Massachusetts on June 19-23, 1977. He served, along with other representatives from USOE, AICS, NATTS and NHSC on a panel topic "State Agency Responsibilities in Approval, Institutional Eligibility, and Licensing" (the TRIAD). It should be noted that a number of states have dual or triple responsibility including, in addition to the licensing of vocational or occupational institutions, that of licensing professional or academic institutions and approval authority for programs for the training of veterans. The Association Directory developed by Earl Edwards of Florida demonstrated this type of multiple responsibility.
At the Boston Conference, President Merlin Anderson was elected Secretary-Treasurer for NASAA for the 77-78 term.

An invitational seminar on the "Triad" was held at the Breakers Hotel in Palm Beach, Florida on September 19-21, 1977. The President and Jim Manning, past president of NASASPS, were invited to participate in this seminar sponsored by the Postsecondary Education Convening Authority in cooperation with the various elements of the Triad, i.e. the Education Commission of the States, the Division of Eligibility and Agency Evaluation of the U.S. Office of Education, the Council on Postsecondary Accreditation, and the National Association of State Administrators and Supervisors of Private Schools.

Four principal objectives served as the agenda for "Breakers I":
1. To present an analysis of the present roles of the Triad and to provide structured "air time" for each triad element to respond.
2. To establish an ongoing mechanism for communication between and among triad elements.
3. To discuss specific issues which affect all triad members.
4. To develop objectives for Keystone II and to develop a mechanism to plan and administer it.

The Association was again represented at the AICS Conference held in San Francisco on October 12-15, 1977, by a number of members present from the various states. Of special note was the receipt by Connecticut's David Jacobson of the Governmental Service Award for his efforts in establishing the "Proprietary School Default Assurance Fund". The President took the opportunity to meet with John Peterson, Chairman of the Conference Program Committee, to discuss the agenda for the annual conference which was held in Sparks, Nevada.

On October 31-November 3, 1977, a Conference was convened by the VA Central Office in Arlington, Virginia. Although no specific topic was on the agenda relative to the Association, a number of NASASPS members were there who exercise the approval agency role. It afforded an opportunity to informally discuss issues and problems relative to the states among the members and to continue the discussions on the Annual Conference Program.

A follow-up meeting to the "Breaker's I" Seminar was held in Denver, Colorado on December 28 and 29, 1977, to plan for Keystone II. The informal steering committee was comprised of Merlin Anderson, Joe Clerk, Gordon Davies, Wayne Freeberg, Steve Jung, Ted Manning, Dick Millard, Ed Miller, John Proffitt, Ron Pugsley and Lou Rabineau. Keystone II was planned for mid-July, 1978. The invitational Conference was designed to involve state-level institution and program evaluators, legislators, governors' education aides, attorney generals, chief state school officers and higher education executive officers, as well as accrediting officials, Congressional aides and federal agency staff.

One of the prime purposes of the Conference is to review the state oversight study recently completed by Steve Jung of the American Institutes for Research, under a USOE Grant.
The Federal Trades Commission held oral arguments on the proposed trade rule in January, 1978 in Washington, D.C. The President was unable to attend and consequently requested Bill O'Brien, Vice President of NASASPS to make the oral presentation for the Association. It was gratifying to see the response of the membership to Bill's request for input to his presentation. The following comment was made in the AICS Newsletter, page 4 of January, 1978, by Dick Fulton, AICS General Counsel: "One rewarding aspect of the hearings was the strength with which William O'Brien from Rhode Island, on behalf of the National Association of State Administrators and Supervisors of Private Schools spoke up to the F.T.C. and explained to them the increased authority and responsibility with which the states are acting in the area of licensure and regulation."

The President attended the National Home Study Council Conference in Scottsdale, Arizona on March 5-9, 1978. Also representing the Association were Art Feldman, New Hampshire; John Adams, Pennsylvania; Walter Heischman, Ohio; Howard Killmer, Colorado; and Harold Shoberg, Arizona. They were participants in a "Government Relations Clinic—Discussion with Federal and State Officials" along with Ruth Crowley from USOE.

NASAA held its Washington, D.C. Conference on April 3-5, 1978. Again a number of NASASPS members were in attendance and it provided another opportunity to get together and discuss mutual information and problems. The excessive pressure from the Federal Bureaucracy to enter into areas of education given to the states was most evident during this Conference. It further demonstrated the need for strengthening of the Association.

The NATTS Conference in Mexico City in May was attended in an official capacity by Vice President Bill O'Brien along with other members. Bill received a special award and recognition for his contributions to the private school industry.

The eighth annual Conference of the Association was held in Sparks, Nevada May 21-24, 1978.

The new officers elected at the meeting were: President, Bill O'Brien—Rhode Island, Vice President, Harold Shoberg—Arizona, Secretary, Myra Mason—Indiana, Treasurer, Earl Edwards—Florida, and Parliamentarian, Alan Cullum—Tennessee. Regional Vice Presidents elected were: Northeast, John Obermeyer—New York, North Central, Roy McDermott—Illinois, Western, James Manning—Washington, South Central, Howard Killmer—Colorado, Southeast, Ted Little—Kentucky.

Roy McDermott, Illinois, co-chairman with Warren Evans of Pennsylvania, made the report on the NASASPS Membership Expansion Committee. Action was taken to invite state oversight officials for degree granting institutions to become full members of the Association. Myra Mason, Indiana and Doug Larson, Minnesota conducted the Idea Sharing sessions which provided for good interaction and communication among the membership.

Frank Albanese was honored by being the first recipient of the "John M. Leslie Award". Twenty-six states and Canada were represented. (Forty-one state oversight officials.)
The Conference provided an opportunity to interface with representatives of the accrediting Associations, U.S.O.E., and school representatives. Significant steps were taken toward the distribution of an Association newsletter. The term "reciprocity" was abandoned in the final business session of the association, due to the many varied state laws and procedures. Instead "interstate cooperation" was stressed.

The President attended the NASAA annual Conference in Louisville, Kentucky, June 13–17, 1978. Again it provided an opportunity to express the interests and concerns of the Association and to exchange information among NASASP members having dual responsibilities as the SAA in their respective states.

Increased communication and trust among the state oversight officials appears to be one of the most productive aspects of the Association efforts.

Membership report showed forty-five (45) paid members.

Merlin D. Anderson
President 1977-78
### Presidents of the Association

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<tr>
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<tr>
<td>John Leslie, New York</td>
<td>1972-73</td>
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<td>Joseph A. Clark, Indiana</td>
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### Vice Presidents

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### Secretary-Treasurer

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<td>Frank Albanese, Ohio</td>
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<td>Deborah Louison, South Dakota</td>
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### Secretary

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<td>Nyra Mason, Indiana</td>
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LISTING OF OFFICERS CONTINUED
Page 2

SECRETARY (Continued)

TREASURER

Harold Shoberg, Arizona 1977-78
Earl Edwards, Florida 1978-79

PARLIAMENTARIAN

Robert Rhodes, New Mexico 1977-78
Alan Cullum 1978-79

1979-80
1980-81
1981-82
1982-83
1983-84
1984-85
1985-86
1986-87
1987-88
1988-89
LISTING OF OFFICERS CONTINUED
Page 3

REGIONAL VICE PRESIDENTS

Northeastern

Charles Conlon, Maryland ........................................ 1972-73
William O'Brien, Rhode Island .................................. 1974-75
   "   "   "   " ........................................ 1975-76
   "   "   "   " ........................................ 1976-77
John Peifer, Pennsylvania ........................................ 1977-78
John Obermeyer, New York ....................................... 1978-79
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North Central

Joseph Clark, Indiana ........................................... 1972-73
Thomas Pekras, Illinois ......................................... 1973-74
   "   "   " ........................................ 1974-75
Pamela Johnson, Indiana ......................................... 1975-76
Douglas Larson, Minnesota ...................................... 1976-77
Roy McDermott, Illinois ........................................ 1977-78
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Western

Sterling Provost, Utah ........................................... 1972-73
Harold Shoberg, Arizona ........................................ 1973-74
   "   "   " ........................................ 1974-75
   "   "   " ........................................ 1975-76
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John Peterson, California ...................................... 1977-78
James Manning, Washington ..................................... 1978-79
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Western (Continued)

South Central

E. R. Jeffers, Oklahoma .................................................. 1972-73
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Robert Rhodes, New Mexico ............................................... 1976-77
Ernest Ashley, Colorado ..................................................... 1977-78
Howard Killmer, Colorado .................................................. 1978-79
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Southeastern

James Manning, Virginia .................................................... 1972-73
Joseph Pendergrass, South Carolina .................................... 1973-74
E. Cooper Stephens, Alabama ............................................. 1974-75
Henry Wright, Alabama ..................................................... 1975-76
Alan R. Cullum, Tennessee .................................................. 1976-77
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Ted Little, Kentucky .......................................................... 1978-79
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